

Message Text

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20

ACTION OES-04

INFO OCT-01 NEA-10 IO-10 ISO-00 AF-06 ARA-06 EA-07 EUR-12

FEA-01 ACDA-05 CIAE-00 INR-07 L-03 NSAE-00 NSC-05

EB-07 NRC-05 DODE-00 PM-04 H-02 PA-01 PRS-01 SP-02

SS-15 USIA-06 /120 W

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R 061450Z OCT 75

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 6582

INFO AMEMBASSY TEL AVIV

USMISSION USUN NEW YORK

USMISSION GENEVA

USERDA GERMANTOWN

C O N F I D E N T I A L IAEA VIENNA 8508

E.O. 11652: GDS

TAGS: OCON, AORG, IAEA, PARM XF

SUBJECT: 19TH IAEA GENERAL CONFERENCE: PLO OBSERVOR ISSUE

REF: A) STATE 222086; B) IAEA VIENNA 8131

SUMMARY: DECISION NOT RPT NOT TO PRESS PLO ISSUE BY ARAB CAUCUS REPORTED REFTEL REPORTEDLY WAS RESULT PRIMARILY OF EFFORTS EGYPTIAN AMBASSADOR SIRRY. CONTINGENCY PLANS BY U.S. AND ISRAELI DELS TO OPPOSE MOVE TO INVITE PLO AS OBSERVORS BY SERIES OF PRO-CEDURAL MOVES, AND WIDESPREAD AVERSION AMONG OTHER DELS TO INTRODUCTION OF EXTRANEIOUS POLITICAL ISSUE WERE ALSO FACTORS. END SUMMARY.

1. PRIOR TO GEN. CONF., MISSION LEARNED THAT IRAQUI DEL WAS TALKING TO OTHERS RE MOVE TO INVITE PLO TO GEN. CONF. AS OBSERVORS.

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2. AT REQUEST OF FREIER, HEAD OF ISRAELI DEL, MISOFFS CONSULTED WITH HIM PRIOR TO GEN. CONF. RE SERIES OF PROCEDURAL STEPS IN RESPONSE SUCH MOVE AT CONF. OBJECTIVE WAS TO PROVIDE STRICTLY PROCEDURAL ISSUE ON WHICH OTHER DELS MIGHT VOTE WITH US, NOTWITHSTANDING EXISTING INSTRUCTIONS NOT RPT NOT TO OPPOSE INVITATION PER SE WHICH WE LEARNED MANY DELS ALREADY HAD BEEN GIVEN. WE WERE ENCOURAGED BY WIDESPREAD DISTASTE AMONG DELS FOR INTRODUCTION OF SUCH POLITICAL ISSUE HAVING NOTHING TO DO WITH WORK OF CONF. AND IAEA.

3. DURING 48 HOURS PRIOR TO OPENING OF CONF., WE AND ISRAELI DEL CONTACTED MORE THAN HALF OF 15 MEMBERS OF GENERAL COMMITTEE, TO WHICH NEW AGENDA ITEM WOULD NECESSARILY BE PRESENTED AND WHICH WOULD MEET FIRST ON OPENING DAY OF CONF. APPEAL WAS BASED ENTIRELY ON QUESTION OF NEED TO PRESERVE NON-POLITICAL NATURE OF AGENCY, IN VIEW OF ITS UNIQUE RESPONSIBILITIES, FOR SAFEGUARDS AND OTHER ASPECTS OF NPT, WHICH REQUIRED THAT CREDIBILITY OF AGENCY BE PRESERVED. THIS ARGUMENT WAS RECEIVED WITH SYMPATHY BY ALL THOSE CONTACTED.

4. IN FACT, HOWEVER, ISSUE DID NOT ARISE AT GENERAL COMMITTEE, MAKING ITS INTRODUCTION IN THE PLENARY MUCH MORE DIFFICULT PROCEDURALLY. UNDER CONF. RULES, IF INTRODUCED IN PLENARY, ITEM (AS ADDITION TO APPROVED AGENDA) WOULD BE REFERRED TO GENERAL COMMITTEE (IN SPECIAL SESSION), WHICH WOULD THEN MAKE RECOMMENDATION TO PLENARY. IF ADDITION THEN MADE TO AGENCY BY PLENARY, IT COULD NOT RPT NOT BE CONSIDERED BY PLENARY UNTIL SEVEN DAYS LATER, UNLESS TWO-THIRDS OF MEMBER STATES PRESENT AND VOTING AGREED TO WAIVE RULES.

5. WE AND ISRAELI DEL LET IT BE KNOWN TO MANY DELS (INCLUDING EGYPTIANS) THAT THIS SERIES OF PROCEDURAL STEPS OFFERED OPPORTUNITIES FOR THOSE DELS INTERESTED IN PRESERVING INTEGRITY OF AGENCY TO VOTE ACCORDINGLY, WITHOUT VIOLATING THEIR INSTRUCTIONS ON SUBSTANTIVE QUESTION.

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6. WE UNDERSTAND THAT THIS VISIBLE AND PLAUSIBLE ACTIVITY WAS ONE FACTOR IN THE DECISION BY THE ARAB CAUCUS, ON THE SECOND DAY OF CONF., TO FOREGO EFFORT, BUT THAT PRIMARY FACTOR WAS AMB. SIRRY'S ADAMANT OPPOSITION. WE DO NOT KNOW WHICH ARAB DELS, OTHER THAN IRAQ WERE PUSHING PLO ISSUE. LIBYAN DEL HAD EARLIER EXPRESSED VIEW THAT IRAQI INITIATIVE WAS

INAPPROPRIATE, BUT THAT IF ISSUE CAME TO VOTE, THEY
WOULD OF COURSE SUPPORT IRAQ.

7. OUR GRATIFICATION AT OUTCOME OF THIS ISSUE IS
TEMPERED BY FACT THAT DECISION OF ARAB CAUCUS WAS
NOT TO RAISE ISSUE "THIS YEAR." WHETHER IT WILL
AGAIN BE CONSIDERED AT 20TH GC IN RIO IN 1976 WILL
DEPEND LARGELY ON POLITICAL DEVELOPMENTS ELSEWHERE
IN WORLD.LEAHY

NOTE BY USMISSION COMMCENTER: MSG DELAYED DUE TO COMMCENTER ERROR.

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